



**APRIL 3, 2019
SPECIAL MEETING AGENDA
CITY COUNCIL CHAMBERS, 150 CITY PARK WAY**

Pursuant to Section 54956 of the California Government Code,
a special meeting of the City Council is hereby called for:
Wednesday, April 3, 2019 at 7:00 PM or as soon thereafter as possible.

CALL TO ORDER & ROLL CALL

PLEDGE OF ALLEGIANCE

PUBLIC COMMENTS

At this time the public is permitted to address the City Council on items that are not on the agenda. Persons addressing the City Council are required to limit their remarks to five (5) minutes unless an extension of time is granted by the Mayor subject to approval of the City Council. Please file your name with the City Clerk on the form provided on the counter at the back of the Chambers. Speakers desiring answers to questions should direct them to the City Council and the City Council may direct them to the appropriate staff member.

A. PUBLIC HEARING

- A.1. Community input regarding district boundaries and composition for City Council Member district-based elections; and direction regarding preferred configurations and changes to the draft district maps (Damien Brower/Gustavo "Gus" Vina/Margaret Wimberly)

ADJOURN CITY COUNCIL

NOTICE

In compliance with the Americans with Disabilities Act, the Council Chambers are wheelchair accessible and disabled parking is available in the parking lot. If you are a person with a disability and you need disability-related modifications or accommodations to participate in this meeting, please contact the City Clerk's Office at (925) 516-5440 or fax (925) 516-5441. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting. {28 CFR 35.102-35, 104 ADA Title II}

POSTING STATEMENT

On March 29, 2019, a true and correct copy of this notice was posted on the City Hall Bulletin Board, outside City Hall, 150 City Park Way, Brentwood, CA 94513 and at our website www.brentwoodca.gov

CITY COUNCIL AGENDA ITEM NO. A.1

Meeting Date: April 3, 2019

Subject/Title: Community input regarding district boundaries and composition for City Council Member district-based elections; and direction regarding preferred configurations and changes to the draft maps

Prepared by: Margaret Wimberly, City Clerk

Submitted by: Damien Brower, City Attorney
Gustavo "Gus" Vina, City Manager

RECOMMENDATION

Receive community input regarding district boundaries and composition for City Council Member district-based elections; and provide direction to staff and the demographer regarding any preferred configurations and changes to the draft maps

CITY COUNCIL STRATEGIC INITIATIVE

Not Applicable.

PREVIOUS ACTION

On January 22, 2019, the City Council adopted Resolution 2019-12 declaring its intent to transition from at-large to district-based City Council member elections, outlining specific steps to be taken to facilitate the transition, estimating a time frame for action, and establishing the number of City Council districts.

On February 11, 2019, the City Council held the first of four public hearings to receive input from the community regarding boundaries and composition of districts for City Council Member district-based elections pursuant to Elections Code section 10010.

On March 11, 2019, the City Council held the second of four public hearings to receive input from the community regarding boundaries and composition of districts for City Council Member district-base elections pursuant to Elections Code Section 10010; and provided direction to the demographer on desired criteria to be used for drawing district maps.

BACKGROUND

Pursuant to Elections Code section 10010, following the City Council's adoption of a resolution of intention to transition from at large to district-based elections, the City is required to hold at least two public hearings before boundary maps for the proposed voting districts are drawn, and two public hearings after maps are drawn. Among other things, the public hearings provide residents and interested community groups an opportunity to inform the City Council of the community views regarding district boundaries and composition.

On February 11, 2019, the City Council held the first of these public hearings and received a presentation from the demographer which provided an overview of the districting process. The overview process included the district formation criteria.

On March 11, 2019, after hearing public testimony on district formation criteria, the City Council discussed and then directed the demographer to prepare draft district maps. They requested that in creating the maps, the demographer:

- Follow traditional district formation criteria;
- Consider any community of interest testimony not in direct conflict with other Council direction. These considerations included placing the Shadow Lakes/Deer Ridge communities in one district; placing the Trilogy and Summerset communities in one district; and taking into account the north Brentwood Boulevard corridor;
- To the extent possible, not overpopulate areas where data suggests there has been higher growth in the last 10 years; and
- Look at school district boundary enrollment zones.

Based on City Council direction regarding district formation criteria, the demographer prepared four draft map alternatives that were posted on the City's District Elections webpage on March 22, 2019, and published in the Brentwood Press on March 19, 2019.

Analysis of Map Alternatives

The following is a brief discussion about each of the four map alternatives. Copies of each of the maps and draft map demographics are attached, and it should be noted that area descriptions are approximate.

Plan Red:

- District 1 primarily covers the northwestern quadrant of the city, including areas north of Shadow Lakes and Summerset to the west of Fairview Avenue, areas north of San Creek Road between Fairview Avenue and O'Hara Avenue, and areas north of Lone Tree Way east of O'Hara Avenue.
- District 2 consists primarily of the eastern portion of the city, including most of the areas to the northeast of the rail line to the east of O'Hara Avenue.
- District 3 primarily covers the southwestern quadrant of the city including Shadow Lakes, Deer Ridge, Summerset, Vineyards at Marsh Creek, Apple Hill Estates, and areas south of Balfour Road west of Marsh Creek.
- District 4 covers the remainder of the city, consisting of areas roughly bordered by Fairview Avenue in the west, the rail line in the west and Balfour Road in the south, along with the portions of the city south of Balfour Road between Marsh Creek and the rail line.

Plan Purple:

- District 1 primarily covers the northwestern quadrant of the city, consisting primarily of areas north of Shadow Lakes and Summerset, and proceeding east to the rail line, then proceeding northwesterly along the rail lines to the city boundary.
- District 2 primarily covers the northeastern quadrant of the city, consisting of areas north of the downtown east of the rail line, along with areas west of the rail line north of Dainty Avenue and east of Marsh Creek, along with the Deer Creek subdivision.
- District 3 is identical to Plan Red and primarily covers the southwestern quadrant of the city including Shadow Lakes, Deer Ridge, Summerset, Vineyards at Marsh Creek, Apple Hill Estates, and areas south of Balfour Road west of Marsh Creek.
- District 4 primarily covers the southeastern quadrant of the city including areas east of the rail line and south of downtown, along with areas west of the rail line and east of

Marsh Creek south of Dainty Avenue, along with areas west of Marsh Creek between Balfour Road and Central Boulevard to the east of Fairview Avenue.

Plan Blue:

- District 1 primarily covers the northwestern quadrant of the city, including areas north of Sand Creek Road and west of Adams Lane, along with areas north of San Jose Avenue and east of Fairview Avenue, along with the Brentwood Hills subdivision.
- District 2 primarily covers the northeastern quadrant of the city, including areas east of the rail line east of Adams Lane and north of Balfour Road, along with areas west of the rail line, north of Balfour Road, east of Minnesota Avenue and south of Central Boulevard.
- District 3 primarily covers the southwestern quadrant of the city including Shadow Lakes, Deer Ridge, Summerset, Vineyards at Marsh Creek, Apple Hill Estates, along with areas south of Arlington Way.
- District 4 covers the remainder of the city, consisting of areas roughly of areas south of Balfour Road and east of Fairview Avenue, the area bounded by Balfour Road, Fairview Avenue, Minnesota Avenue and Sand Creek Road, along with the area bounded by Central Boulevard, Minnesota Avenue, Sand Creek Road and the rail line.

Plan Green:

- District 1 consists primarily of the western portion of the city, including areas west of Highway 4, along with areas east of Highway 4, north of Summerset, west of Fairview and south of Apricot Way, along with all of Planning Area 1.
- District 2 includes areas north of Grant Street between Empire Avenue and O'Hara Avenue, along with areas west of Fairview Avenue between Apricot Avenue and Grant Street east of Planning Area 1, along with area west of the rail line, north of Balfour Avenue between Fairview Avenue and Marsh Creek.
- District 3 primarily covers the northeastern quadrant of the city consisting of areas east of the rail line, including the downtown and areas to the north east of O'Hara Avenue, along with areas west of the rail line north of Balfour Road and east of Marsh Creek.
- District 4 primarily covers the southeastern quadrant of the city, including areas east of the rail line and south of the downtown, along with areas south of Balfour Road and east of Highway 4, along with Summerset and Vineyards at Marsh Creek.

Tonight's Public Hearing

As discussed above, at tonight's public hearing the Council will receive public input about the draft maps and district boundaries, and provide the demographer with feedback regarding the maps. No final decision on the selection of a specific map is requested tonight.

Fourth Public Hearing (May 1, 2019) and Subsequent Meetings

During the fourth hearing on May 1st, the City Council will receive public input about the draft maps; and will provide any further direction to the demographer for the preparation of a final map and sequencing of the district elections. The map and sequencing plan will then be incorporated into an ordinance that will be presented to the City Council for a final vote at a duly noticed public meeting (anticipated to be held on June 25, 2019).

A detailed schedule setting forth the prior and proposed future meeting and public hearing dates is as follows:

City Council Meeting Number	Topic	Date
1	Consideration and adoption of a resolution (No. 2019-12) declaring the City Council's intent to transition from at-large to district-based City Council member elections, outlining specific steps to be taken to facilitate the transition, estimating a time frame for action, and establishing the number of City Council districts	Complete (January 22, 2019)
2.	Public Hearing without maps to provide input on criteria to be used for drawing districts	Complete (February 11, 2019)
3	Public hearing without maps to provide input on criteria to be used for drawing districts Council to provide direction to demographer on desired criteria to be used for drawing maps	Complete (March 11, 2019)
4	Public hearing with draft maps produced by the demographer for consideration and feedback by the public and Council	April 3, 2019
5	Public hearing with revised map(s) produced by the demographer for consideration; selection of one of the draft maps to be introduced as the final map to be included in the ordinance to establish districts; and public input and consideration of sequencing of district elections	May 1, 2019
6	Public meeting to introduce an ordinance establishing the district election process	June 25, 2019
7	Public meeting to adopt the introduced ordinance	July 9, 2019

The City Council is the final decision-making body on adopting district boundaries. To ensure that the City falls within the "safe harbor provision" in the California Voting Rights Act, which would limit the City's potential liability to prospective plaintiffs to no more than \$30,000, adoption of the ordinance must occur no later than July 21, 2019.

FISCAL IMPACT

There will be significant staff time needed to transition to district-based elections and to administer the process, including the need for at least four (4) public hearings. The City will also incur the costs for a demographer, and special legal counsel. Staff anticipates these costs being approximately \$150,000 and will be funded through the General Fund. Additionally, the City may be liable to reimburse the prospective plaintiffs for their documented attorney's fees and costs up to a combined total of \$30,000. Costs expected to be incurred in the current fiscal year

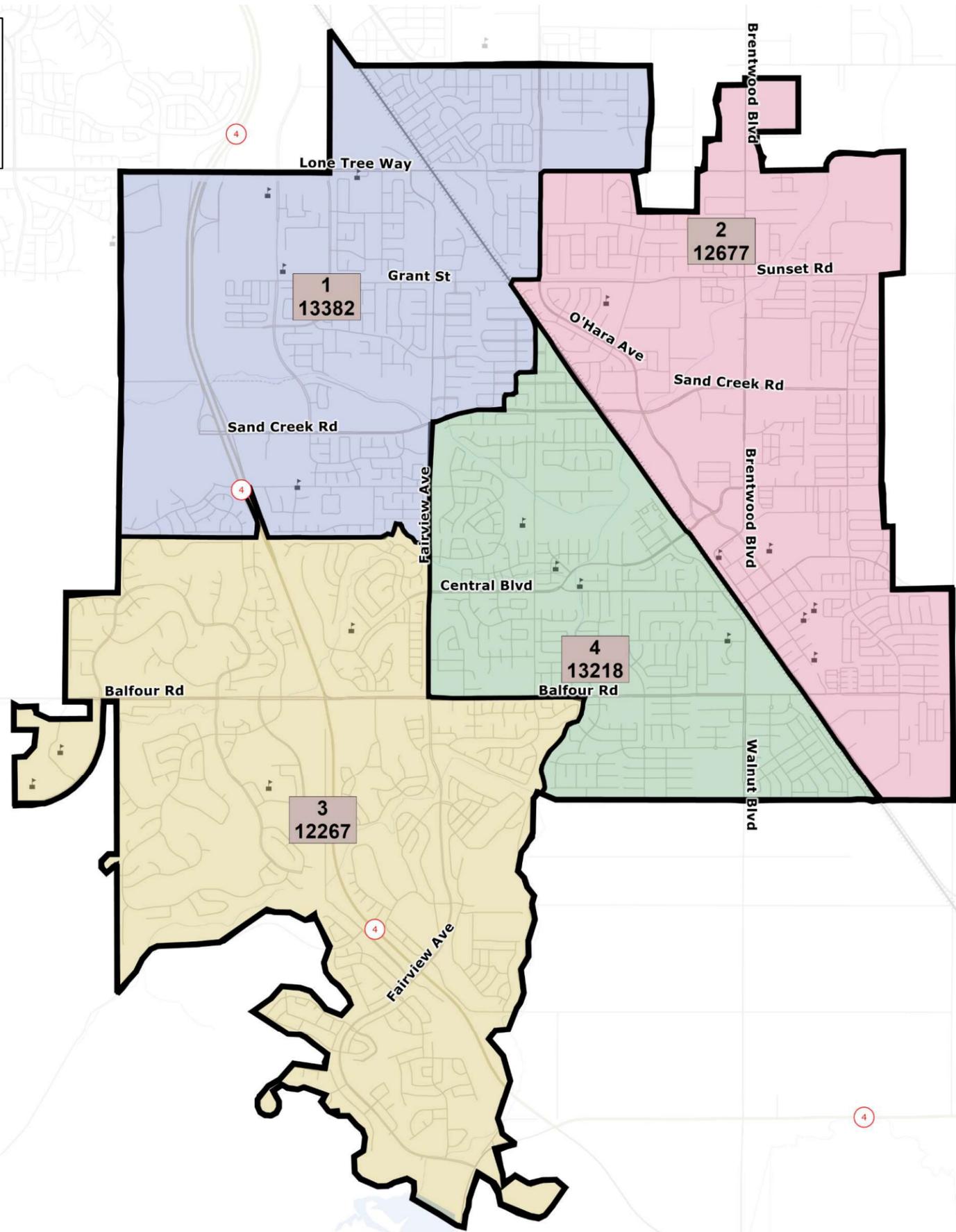
are included in the amended FY 2018/19 Operating Budget. Any anticipated FY 2019/20 costs will be included in the mid-term budget report presented to City Council in June 2019.

Attachments:

- a) Draft Map Alternatives
- b) Draft Map Demographics

City of Brentwood

Plan Red

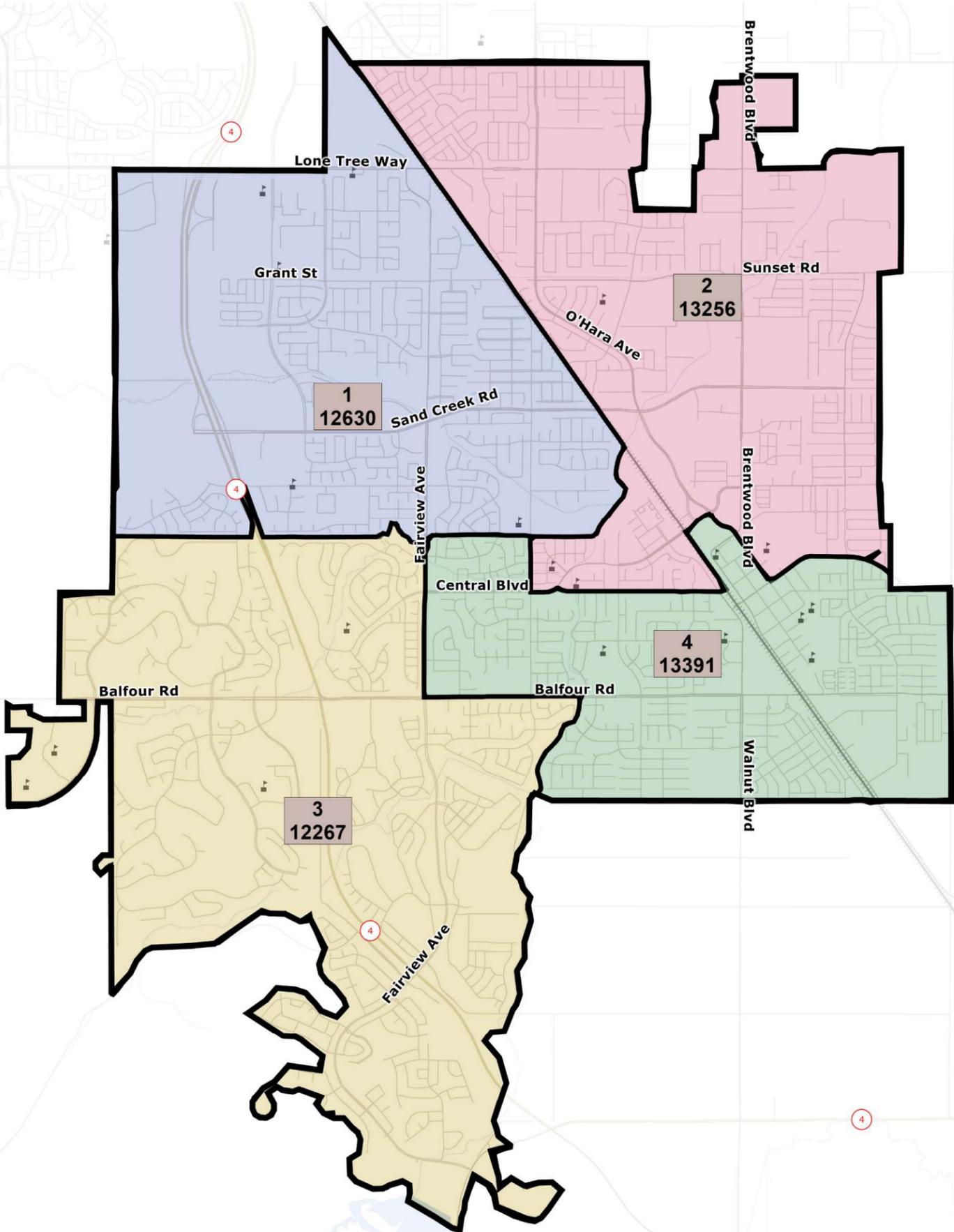


Map layers

- Street
- Rail
- School
- City Limit

Red

- 1
- 2
- 3
- 4

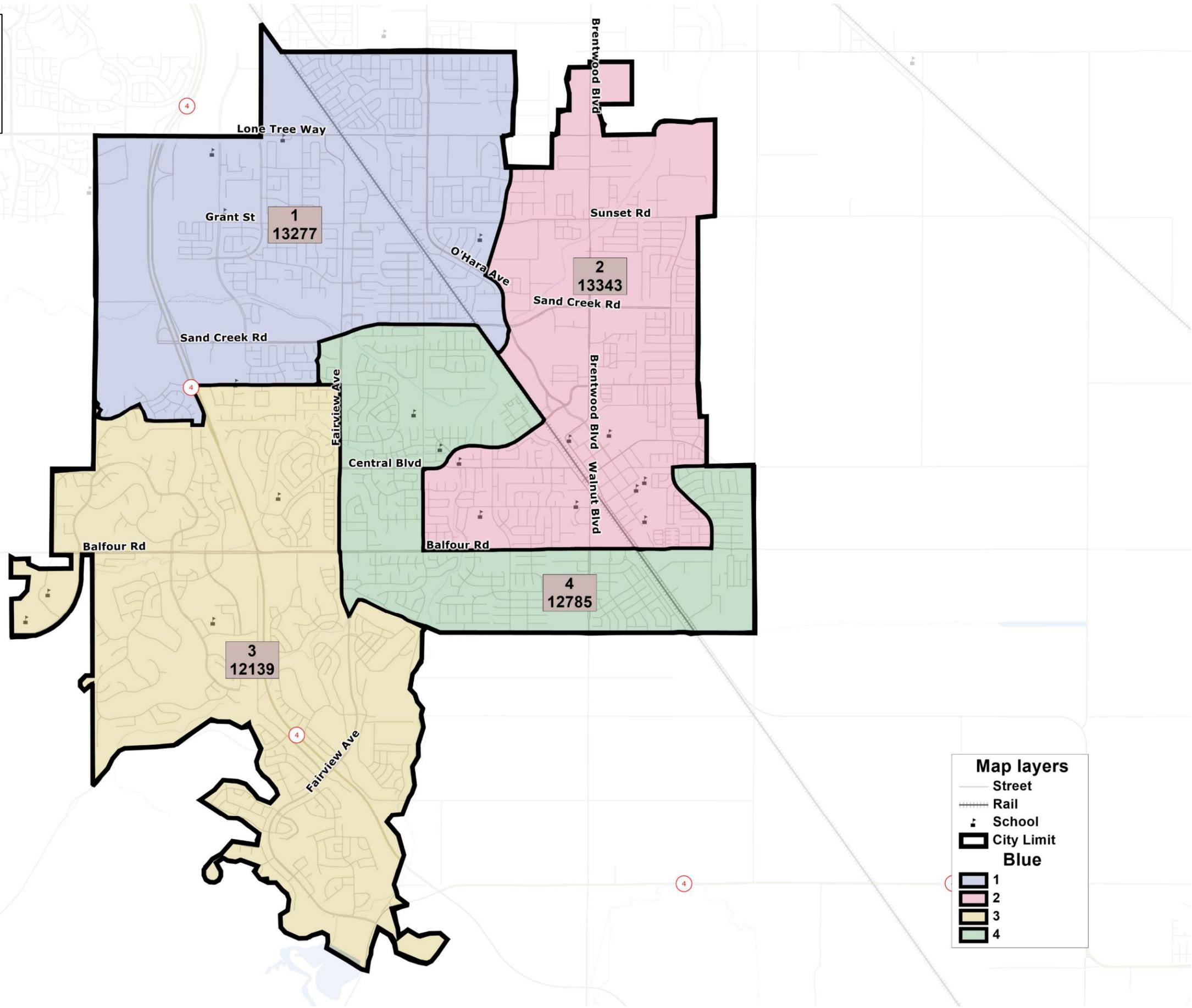


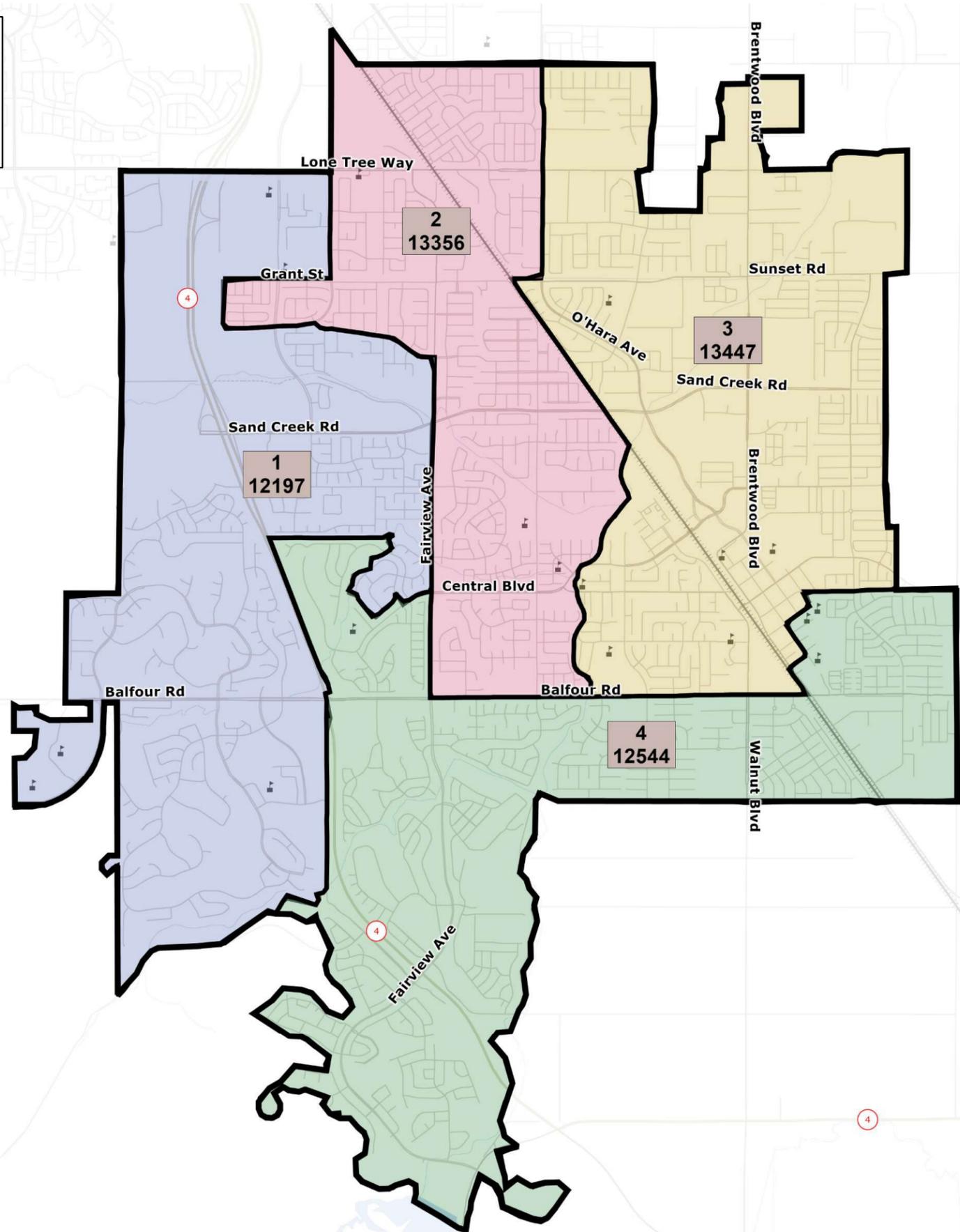
Map layers

- Street
- Rail
- ⚡ School
- ▭ City Limit

Purple

- 1
- 2
- 3
- 4





Map layers

- Street
- - - Rail
- 🏠 School
- ▭ City Limit

Green

- 1
- 2
- 3
- 4

**BRENTWOOD
ROUND 1 DRAFT MAP DEMOGRAPHICS**

Plan	District	Population [^]							Citizen Voting Age Population ⁺			
		Total	Deviation	% Dev	% White*	% Latino	% Asian*	% Black*	% White*	% Latino	% Asian*	% Black*
Red	1	13,382	496	3.8%	49.9%	23.4%	14.2%	9.8%	54.8%	20.0%	11.6%	12.8%
	2	12,677	-209	-1.6%	39.3%	43.7%	7.5%	7.3%	51.5%	28.9%	8.1%	9.9%
	3	12,267	-619	-4.8%	67.9%	14.8%	10.6%	4.9%	73.0%	13.8%	7.3%	4.1%
	4	13,218	332	2.6%	60.6%	25.0%	7.0%	5.2%	60.5%	24.2%	7.2%	6.9%
Purple	1	12,630	-256	-2.0%	54.1%	22.6%	12.0%	8.7%	61.9%	17.6%	9.9%	9.2%
	2	13,256	370	2.9%	38.0%	41.2%	9.9%	8.3%	42.7%	31.8%	11.1%	13.8%
	3	12,267	-619	-4.8%	67.9%	14.8%	10.6%	4.9%	73.0%	13.8%	7.3%	4.1%
	4	13,391	505	3.9%	58.2%	27.3%	7.1%	5.4%	62.5%	22.9%	6.2%	6.6%
Blue	1	13,277	391	3.0%	48.4%	23.7%	15.4%	10.0%	53.9%	19.8%	12.5%	13.2%
	2	13,343	457	3.5%	40.0%	45.3%	5.6%	6.8%	46.5%	34.1%	6.7%	9.5%
	3	12,139	-747	-5.8%	67.5%	14.7%	10.8%	5.1%	73.2%	12.5%	7.4%	4.5%
	4	12,785	-101	-0.8%	62.9%	22.0%	7.7%	5.2%	66.2%	20.3%	7.5%	6.3%
Green	1	12,197	-689	-5.3%	55.2%	20.6%	13.7%	8.0%	62.6%	16.9%	10.4%	7.5%
	2	13,356	470	3.6%	53.5%	21.9%	13.3%	8.6%	58.3%	17.3%	10.7%	13.3%
	3	13,447	561	4.4%	40.1%	45.2%	6.2%	6.2%	45.3%	35.4%	7.6%	8.8%
	4	12,544	-342	-2.7%	69.5%	18.1%	6.4%	4.5%	74.0%	17.0%	5.5%	3.6%

* Does not include Latinos. Calculated pursuant to OMB BULLETIN NO. 00-02.

[^] 2010 Census Redistricting Data [P.L. 94-171] Summary File, U.S. Census Bureau.

⁺ Citizen Voting Age Population Special Tabulation from the 2012-2016 5-Year American Community Survey, U.S. Census Bureau.